

Message Text

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PAGE 01 BONN 01367 01 OF 02 261747Z

53

ACTION EUR-12

INFO OCT-01 ISO-00 SP-02 AID-05 EB-07 NSC-05 CIEP-01

TRSE-00 SS-15 STR-04 OMB-01 CEA-01 L-03 H-02 PA-01

PRS-01 CIAE-00 COME-00 FRB-03 INR-07 NSAE-00 USIA-06

XMB-02 OPIC-03 LAB-04 SIL-01 IO-11 /098 W

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R 261736Z JAN 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC 5950

INFO USMISSION EC BRUSSELS

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY PARIS

AMEMBASSY THE HAGUE

AMEMBASSY ROME

AMEMBASSY LUXEMBOURG

AMEMBASSY ATHENS

AMEMBASSY LONDON

LIMITED OFFICIAL USE SECTION 01 OF 02 BONN 01367

E.O. 11652: NA

TAGS: EEC, GW

SUBJ: SENIOR ECONOMICS MINISTRY OFFICIAL SEES
PROBLEMS IN TINDEMANS' REPORT.

1. SUMMARY: DURING CONVERSATION OF ECON/COMM.
MINISTER WITH EVERLING, ASSISTANT SECRETARY FOR
EUROPEAN POLICY IN ECONOMICS MINISTRY, EVERLING AGREED
WITH CHANCELLERY ADVISER THIELE'S UPBEAT REACTION TO
TINDEMANS REPORT. EVERLING DID NOT THINK, HOWEVER,
THAT MANY THINGS PROPOSED THEREIN WOULD BE OR COULD
BE ACHIEVED RAPIDLY. HE GAVE PERSONAL OPINION
CONCERNING DIFFICULTIES ON MOST PROPOSALS IN THE
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PAGE 02 BONN 01367 01 OF 02 261747Z

REPORT. END SUMMARY.

2. DURING MEETING WITH ECON/COMM. MINISTER, SENIOR ECONOMIC MINISTRY EC EXPERT EVERLING SAID THAT CHANCELLOR SCHMIDT HAD WELCOMED TINDEMANS' REPORT. HE ALSO AGREED WITH EARLIER COMMENT TO EMBOFF BY THIELE, EC EXPERT IN THE CHANCELLERY, THAT THIS REPORT COMMISSIONED BY NINE CHIEFS OF GOVERNMENT AND PREPARED BY A CHIEF OF GOVERNMENT COULD NOT EASILY BE SWEEPED UNDER THE RUG.

3. THIELE HAD QUALIFIED HIS COMMENTS BY SAYING THAT EXPERTS WOULD HAVE PROBLEMS WITH DETAILS, AND EVERLING IN HIS STRICTLY PERSONAL REMARKS CITED A NUMBER OF PROBLEMS. HE POINTED OUT, HOWEVER, THAT MINISTERIAL DISCUSSION OF THE REPORT WOULD ONLY TAKE PLACE THIS WEEK SO THAT DETAILS OF FRG ASSESSMENT WOULD ONLY BE POSSIBLE AFTER CABINET CONSIDERATION.

4. ON ECONOMIC AND MONETARY INTEGRATION, EVERLING MAINTAINED THE LONGSTANDING FRG VIEW THAT MONETARY INTEGRATION MUST GO HAND-IN-HAND WITH ECONOMIC INTEGRATION. UNTIL THE LATTER MAKES PROGRESS, IT WILL BE IMPOSSIBLE TO MAKE MUCH MORE PROGRESS ON THE MONETARY SIDE. THE VARIOUS FINANCIAL PROPOSALS SUCH AS POOLING OF RESERVES WOULD RUN INTO THIS PROBLEM.

5. ON REGIONAL POLICY, EVERLING THOUGHT THAT FRG WOULD WANT TO WAIT TO SEE WHAT WAS DONE TO RESOURCES ALREADY COMMITTED BEFORE AGREEING TO COMMIT MORE. WHILE FRG IS WILLING TO CONTRIBUTE ITS RESOURCES TO COMMUNITY PROGRAMS OF THIS SORT, IT EXPECTS THAT THE OTHER EC MEMBERS WILL CONTRIBUTE SOMETHING AS WELL; OTHERWISE FRG PAYMENTS WOULD BE LIKE THROWING MONEY DOWN THE DRAIN.

6. EVERLING WAS EVEN LESS BULLISH ON PROPOSALS FOR AN EFFECTIVE COMMUNITY ENERGY POLICY, GIVEN BRITISH AND FRENCH VIEWS WHICH DIVERGE WIDELY FROM THOSE OF THE FRG.

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PAGE 03 BONN 01367 01 OF 02 261747Z

7. EVERLING ALSO TOOK ISSUE WITH IDEA THAT TWO-TIER APPROACH OR CONVOY APPROACH HAD OFFICIAL FRG PARENTHOOD. HE STRESSED THAT NEITHER THE CHANCELLOR NOR ANY GOVERNMENT SPOKESMAN HAS ENDORSED BRANDT'S EARLIER PROPOSAL FOR A TWO-TIER APPROACH. BY EASING THE PRESSURE ON MEMBER STATES TO MOVE FORWARD EVEN IF IT MIGHT BE DIFFICULT TO DO SO, A TWO-TIER

SYSTEM WOULD BE VERY BAD FOR THE INTEGRATION PROCESS.
THE COMMUNITY WOULD EVOLVE INTO A KERNEL OF STRONG
INTEGRATED STATES SURROUNDED BY COUNTRIES PROGRESSIVE-
LY FURTHER APART IN THE INTEGRATION PROCESS. A TWO-
TIER SYSTEM WOULD ALSO PROLONG THE PERIOD IN WHICH
THE WEAKER MEMBERS WOULD NEED HELP FROM THE STRONGER.
HOWEVER, EVERLING THOUGHT THAT IN SOME AREAS SUCH
AS ENVIRONMENT AND TECHNOLOGY THERE COULD BE MORE
FLEXIBILITY IN THE LEVEL OF INTEGRATION.

8. ON COMMON EXTERNAL POLICY, EVERLING THOUGHT

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PAGE 01 BONN 01367 02 OF 02 261747Z

53

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INFO USMISSION EC BRUSSELS

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LIMITED OFFICIAL USE SECTION 02 OF 02 BONN 01367

THAT THE COMMUNITY HAD ALREADY MADE PROGRESS AS EVIDENCED BY PREPARATION OF CIEC. HOWEVER, THE MEMBER COUNTRIES WOULD NOT LET THEIR HANDS BE TIED COMPLETELY, AT LEAST UNTIL THE INTEGRATION PROCESS IS MUCH FURTHER ADVANCED. SOMETHING COULD BE DONE BUT NOTHING PHENOMENAL.

9. ON US/EC RELATIONS, EVERLING WAS NOT SURE WHAT TINDEMANS HAD IN MIND. HE WAS ALSO PUZZLED BY TINDEMANS' FAILURE TO REFER TO PROGRESS ALREADY MADE, ESPECIALLY GYMNIICH FORMULA. HE THOUGHT THIS PART OF THE REPORT REFLECTED THE FEAR OF THE SMALLER EC MEMBERS WHO WERE EXCLUDED FROM RAMBUILLET. LIMITED OFFICIAL USE

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PAGE 02 BONN 01367 02 OF 02 261747Z

NO MATTER HOW THE EC ORGANIZES ITSELF TO DEAL WITH THE US, HE WAS SURE THAT THE CHANCELLOR WOULD NOT FOREGO HIS RIGHT TO SPEAK WITH THE PRESIDENT. EVERLING NOTED PARENTHETICALLY THAT IT SEEMED SOMEWHAT AN EXAGGERATION TO STATE THAT ONE OF THE UNDERLYING REASONS FOR EUROPEAN UNION WAS THE NEED TO SPEAK WITH ONE VOICE IN DEALING WITH THE U.S. HE THOUGHT THAT OTHER GOALS AND OTHER FORCES, INCLUDING THE SOVIET UNION HAD SOMETHING TO DO WITH THE INITIAL IMPETUS.

10. AS TO EUROPEAN PARLIAMENT, EVERLING THOUGHT THAT TINDEMANS PAID TOO MUCH ATTENTION TO FORM RATHER THAN FUNCTION OF THE EUROPEAN PARLIAMENT. HE AGREED THAT IT WOULD BE GOOD IN PRINCIPLE TO GIVE THE PARLIAMENT MORE POWERS, BUT HE CAUTIONED THAT IT WOULD BE NECESSARY TO LOOK CLOSELY AT THE DETAILS AND THEIR IMPLICATIONS. ON MAJORITY VOTING, HE SAID FRG HAS ALWAYS FAVORED MAJORITY CONCEPT, BUT EXCEPTIONS WOULD HAVE TO BE RETAINED FOR NATIONAL SECURITY OR OTHER IMPORTANT INTERESTS.

11. EC/GREECE: IN REVIEWING SECTION ON TWO-TIER OR CORRESPONDING CONCEPT, EVERLING MADE POINT OF NOTING THAT WHEN CHANCELLOR SCHMIDT VISITED ATHENS HE MADE PROMISES TO HELP IN GREEK ACCESSION. THIS ISSUE WILL THEREFORE HAVE TO BE GIVEN A HIGH PRIORITY. EVERLING WAS CONCERNED THAT THIS POLITICALLY MOTIVATED GESTURE WOULD BE CONTAGIOUS INVOLVING HELP EVENTUALLY FOR THE SPANISH, PORTUGUESE, AND EVEN THE ITALIANS.

12. ON EC DEVELOPMENT AID, EVERLING THOUGHT THERE SHOULD BE NO CHANNELLING OF EC AID PROGRAMS TO NON-ACPS UNTIL AGREEMENT IS REACHED ON FIRM CRITERIA CONCERNING HOW THE AID WOULD BE GIVEN AND WHICH

COUNTRIES WOULD BENEFIT.
HILLENBRAND

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